

**BEFORE THE NEBRASKA TAX EQUALIZATION  
AND REVIEW COMMISSION**

IN THE MATTER OF THE )  
EQUALIZATION OF VALUE )  
OF REAL PROPERTY WITHIN )  
JEFFERSON COUNTY, NEBRASKA, )  
FOR TAX YEAR 2008 )

**COUNTY NUMBER 48  
FINDINGS AND ORDERS  
ADJUSTING VALUES**

**APPEARANCES FOR THE COUNTY:**

**SUMMARY**

The Tax Equalization and Review Commission, as part of its equalization proceedings held pursuant to Neb. Const. art. IV, §28; Neb. Rev. Stat. §77-5022 *et. seq.*, (Reissue 2003, Cum. Supp. 2006, and Supp. 2007) finds that the level of value of certain real property in Jefferson County for tax year 2008, fails to satisfy the requirements of Neb. Const. art. VIII, §1, and Neb. Rev. Stat. §77-5023(2) (Supp. 2007). The Commission therefore orders an adjustment to the value of certain real property within Jefferson County.

**I.  
REPORT AND OPINION  
OF THE PROPERTY TAX ADMINISTRATOR**

Jefferson County (“County”), as required by Neb. Rev. Stat. §77-1514 (Cum. Supp. 2006), timely filed its Abstract of Assessment for 2008. The Property Tax Administrator (“Administrator”), based on that abstract and other information available to the Administrator, has filed certain statistical and narrative reports with the Nebraska Tax Equalization and Review Commission (“Commission”) and further has certified the Administrator's opinion regarding the level of value and the quality of assessment of real property in Jefferson County for tax year 2008, as required by Neb. Rev. Stat. §77-5027 (Cum. Supp. 2006).

## **II. REVIEW OF ASSESSMENT PRACTICES**

The level of value for any class or subclass of real property is indicated by its median assessment-sales ratio unless that ratio is deemed unreliable, the sample from which the ratio is drawn is not representative of the class or subclass, or the level of value has been determined based on other generally accepted mass appraisal techniques

The uniformity and proportionality of assessments (the “quality” of assessments), under professionally accepted mass appraisal methods, are measured through the use of the Coefficient of Dispersion (“COD”) and the Price Related Differential (“PRD”).

## **III. APPLICABLE LAW**

1. The Commission is required to meet annually to equalize the assessed value, special value or recapture value of all real property as submitted by the county assessors on the abstracts of assessment and equalize the values of real property which is valued by the state. Neb. Rev. Stat. §77-5022 (Cum. Supp. 2006).
2. The Commission is required to raise or lower the valuation of a class or subclass of real property as necessary to achieve equalization. Neb. Rev. Stat. §77-5027 (Cum. Supp. 2006).
3. To achieve equalization the Commission is required to increase or decrease the value of a class or subclass of real property in any county or taxing authority or of real property valued by the state so that all classes or subclasses of real property in all counties fall within an applicable acceptable range. Neb. Rev. Stat. §77-5023(1) (Supp. 2007).

4. An applicable acceptable range is the percentage of variation from a standard for valuation as measured by an established indicator of central tendency of assessment. Neb. Rev. Stat. §77-5023(2) (Supp. 2007).
5. The median has been adopted by Commission as the preferred established indicator of central tendency. 442, Neb. Admin. Code, ch 9, §004 (10/07).
6. The applicable acceptable ratio range for the median of the “Assessment-Sales Ratio” is from 69% to 75% of actual or fair market value for the class and subclasses of agricultural land and horticultural land not receiving special valuation pursuant to Neb. Rev. Stat. §77-1344; 69% to 75% of special valuation and 69% to 75% of recapture valuation for the class and subclasses of agricultural land and horticultural land receiving special valuation pursuant to Neb. Rev. Stat. §77-1344; and 92% to 100% of actual or fair market value for all other classes and subclasses of real property. Neb. Rev. Stat. §77-5023(2) (Supp. 2007).
7. Whether or not the level of value determined by the Commission falls within the applicable acceptable range may be determined to a reasonable degree of certainty relying upon generally accepted mass appraisal techniques. Neb. Rev. Stat. § 77-5023(5) (Supp. 2007).
8. If the Commission makes an initial determination that the level of value of a class or subclass of real property within a county fails to satisfy the requirements of section 77-5023, the Commission is required to issue a notice to the county for a hearing, on five days notice, at which legal representatives of the county and interested persons may show why an adjustment should not be made. Neb. Rev. Stat. §77-5026 (Supp. 2007).

9. Any increase or decrease of value shall cause the level of value determined by the commission to be at the midpoint of the applicable acceptable range. Neb. Rev. Stat. §77-5023(3) (Supp. 2007).
10. Any decrease or increase to a subclass of property shall also cause the level of value determined by the Commission for the class from which the subclass is drawn to be within the applicable acceptable range. Neb. Rev. Stat. §77-5023(4) (Supp. 2007).
11. An increase or decrease to the value of a class or subclass of real property in Jefferson County may only be made after a hearing held not less than five days after mailing notice of the hearing to the county clerk, county assessor, and the chairperson of the county board for Jefferson County unless notice is waived by a legal representative of the County. Neb. Rev. Stat. §77-5026 (Supp. 2007).
12. The appropriate COD range for the residential class and subclasses of real property is between 0 and 15 and the appropriate COD range for all other classes and subclasses of real property is between 0 and 20. 442 Neb. Admin. Code, ch 9, §005.02 (10/07).
13. The appropriate PRD range for all classes and subclasses of real property is between .98 and 1.03. 442 Neb. Admin. Code, ch 9, §005.03 (10/07).

#### **IV. EVIDENCE BEFORE THE COMMISSION**

The Commission may consider and utilize the provisions of the Constitution of the United States, the Constitution of Nebraska, the laws of the United States, the laws of Nebraska, the Code of Federal Regulations, the Nebraska Administrative Code, any decision of the several courts of the United States or the State of Nebraska, and the legislative history of any law, rule,

or regulation, without making the document a part of the record. The Commission may without inclusion in the record consider and utilize published treatises, periodicals, and reference works pertaining to the valuation or assessment of real or personal property or the meaning of words and phrases if the document is identified in the Commission's rules and regulations.

Neb. Rev. Stat. §77-5016(3) (Supp. 2007). The Commission pursuant to statute has identified various published treatises, periodicals and reference works for its consideration and utilization.

442 Neb. Admin. Code, ch 5, §32 (10/07). The Commission heard testimony and received exhibits. No information or evidence, except that permitted by law, may be considered.

Neb. Rev. Stat. §77-5016(3) (Supp. 2007). The Commission may evaluate the evidence presented utilizing its experience, technical competence, and specialized knowledge.

Neb. Rev. Stat. §77-5016(5) (Supp. 2007).

## **V. FINDINGS OF FACT**

The Commission finds and determines the following concerning classes and subclasses of real property in Jefferson County:

### **PROCEDURAL**

1. A statistical and narrative report informing the Commission of the level of value and the quality of assessments of the classes and subclasses of real property for Jefferson County and certifying the opinion of the Property Tax Administrator regarding the level of value and the quality of assessment of real property in Jefferson County, for the tax year 2008 was timely received by the Commission. (E48).

2. The level of value for any class or subclass of real property is indicated by its median assessment-sales ratio unless that ratio is deemed unreliable, the sample from which it is drawn is not representative of the class or subclass, or the level of value has been determined by the Property Tax Administrator based on other generally accepted mass appraisal techniques.
3. The Commission's Order to Show Cause and Notice of Hearing dated April 21, 2008 proposing an adjustment to the level of value of real property in Jefferson County was mailed to the County Clerk, County Assessor, and Chairperson of the County Board for Jefferson County on April 21, 2008.
4. A hearing on the Commission's order proposing an adjustment was held on May 1, 2008.
5. Jefferson County entered its consent to the entry of an Order Adjusting Values in Accordance with the Commission's Order To Show Cause and Notice of Hearing (E184).

**RESIDENTIAL CLASS OF REAL PROPERTY  
AND ITS SUBCLASSES**

**THE CLASS**

6. The level of value indicated by the median for the residential class of real property is 98% of actual or fair market value, the COD is 15.84, and the PRD is 106.75, as shown by the Reports and Opinions of the Property Tax Administrator. (E48:18).
7. The statistical studies of the level of value and the quality of assessments are reliable and representative of the level of value and the quality of assessments for the residential class of real property.

8. The level of value for the residential class of real property as indicated by the median is within the applicable acceptable range set by state law as determined to a reasonable degree of certainty relying upon generally accepted mass appraisal techniques.
9. The quality of assessment practices for the residential class of real property is not appropriate as shown by the COD.
10. The quality of assessment practices for the residential class of real property is not appropriate as shown by the PRD.
11. A measure of the quality of assessment practices for the residential class of real property cannot be improved by a percentage adjustment to the level of value for the class of residential real property as required by Neb. Rev. Stat. §77-5023 (Supp. 2007). An adjustment by a percentage to the level of value of a subclass of the residential class of real property might improve a measure of the quality of assessment practices but an adjustment for that purpose is not warranted.

**Assessor Location: Rural subclass of the residential class of real property**

12. The level of value indicated by the median for the Assessor Location: Rural subclass of the residential class of real property is 88.01% of actual or fair market value, the COD is 19.49, and the PRD is 100.50 as shown by the Reports and Opinions of the Property Tax Administrator. (E48:18).
13. The quality of the assessment practices for the Assessor Location: Rural subclass of the residential class of real property is not appropriate, as shown by the COD.

14. The quality of the assessment practices for the Assessor Location: Rural subclass of the residential class of real property is appropriate, as shown by the PRD.
15. The level of value of the Assessor Location: Rural subclass of the residential class of real property in the County fails to satisfy the requirements of Neb. Rev. Stat. §77-5023(2) (Supp. 2007).
16. The statistical studies of the level of value and the quality of assessments are reliable and representative of the level of value and the quality of assessments for the Assessor Location: Rural subclass of the residential class of real property.
17. The level of value for the Assessor Location: Rural subclass of the residential class of real property is not within the applicable acceptable range set by state law as determined to a reasonable degree of certainty relying upon generally accepted mass appraisal techniques.
18. An increase in the amount of 9.08% must be made to bring the level of value indicated by the median for the Assessor Location: Rural subclass of the residential class of real property to the midpoint of the applicable acceptable range as determined to a reasonable degree of certainty relying upon generally accepted mass appraisal techniques as required by Neb. Rev. Stat. §77-5023 (Supp. 2007). (E159:6)

**HomeSite UnimpLand, Home Site Improv Land, and HomeSite Improvements**

19. Actual value of each residential parcel of real property has a land component and if improved an improvement component.
20. The County Assessor is required to record the value of land and improvements for each parcel separately in the assessment role. Neb. Rev. Stat. §77-1303 (Reissue 2003).

21. Contributions to actual value of the HomeSite Unimp Land, Home Site Improv Land, and HomeSite Improvements for parcels reported in Schedule VI of the 2008 Abstract of Assessment for Jefferson County are determined by the assessor for Jefferson County on the same basis used for a determination of the contribution to value of the land and improvement components of residential parcels within the Assessor Location: Rural subclass of the class of residential real property.
22. Actual value of all residential parcels and HomeSite Unimp Land, Home Site Improv Land and HomeSite Improvements within the Assessor Location: Rural subclass of the class of residential real property as reported in the abstract of assessment for Jefferson County must be equalized.
23. An increase in the amount of 9.08% applied to all of the HomeSites Improv Land and Unimprov Land and Homesite Improvements for parcels reported in Schedule VI of the 2008 Abstract of Assessment for Jefferson County is necessary to maintain equalization of HomeSite Unimp Land, HomeSite Improv Land, and HomeSite Improvements for parcels reported in Schedule VI of the 2008 Abstract of Assessment for Jefferson County and all residential parcels within the Assessor Location: Rural subclass of the class of residential real property.
24. If an increase in the amount of 9.08% to the Assessor Location: Rural subclass of the Residential Class of Real Property and HomeSites Improved Land and Unimproved Land and Homesite Improvements in the County is ordered, the level of value indicated by the median for the Assessor Location: Rural subclass of the residential class of real property, determined to a reasonable degree of certainty relying upon generally accepted mass

appraisal techniques, will be 96% of actual or fair market value the COD will be 19.49, and the PRD will be 100.50. (E159:1).

25. If the level of value is changed as found to be necessary, the level of value indicated by the median for the residential class of real property, determined to a reasonable degree of certainty relying upon generally accepted mass appraisal techniques, will be 98% of actual or fair market value, the COD will be 15.82, and the PRD will be 105.94. (E159:1).

## **COMMERCIAL CLASS OF REAL PROPERTY AND ITS SUBCLASSES**

### **THE CLASS**

26. The level of value indicated by the median for the commercial class of real property is 97% of actual or fair market value, the COD is 26.88, and the PRD is 93.10, as shown by the Reports and Opinions of the Property Tax Administrator. (E48:40).
27. The statistical studies of the level of value and the quality of assessments are reliable and representative of the level of value and the quality of assessments for the commercial class of real property.
28. The level of value for the commercial class of real property as indicated by the median is within the applicable acceptable range set by state law as determined to a reasonable degree of certainty relying upon generally accepted mass appraisal techniques.
29. The quality of assessment practices for the commercial class of real property is not appropriate as shown by the COD.

30. The quality of assessment practices for the commercial class of real property is not appropriate as shown by the PRD.
31. A measure of the quality of assessment practices for the class of commercial real property cannot be improved by a percentage adjustment to the level of value for the class of commercial real property as required by Neb. Rev. Stat. §77-5023 (Supp. 2007). An adjustment by a percentage to the level of value of a subclass of the commercial class of real property might improve a measure of the quality of assessment practices but an adjustment for that purpose is not warranted.
32. The level of value for each subclass of the commercial class of real property is either within the applicable acceptable range, the number of sales for a subclass are insufficient to provide a reliable statistical study of the subclass, the median assessment-sales ratio has been determined to be unreliable, or an adjustment by a percentage of value is not appropriate based on the record before the Commission.
33. No increase or decrease by a percentage for the value of the commercial class of real property, or a subclass thereof, is necessary.

**AGRICULTURAL LAND AND HORTICULTURAL LAND  
CLASS OF REAL PROPERTY  
NOT RECEIVING SPECIAL VALUATION**

**THE CLASS**

34. The level of value indicated by the median for the agricultural land and horticultural land class of real property not receiving special valuation is 70% of actual or fair market value, the COD is 15.31, and the PRD is 100.88, as shown by the Reports and Opinions of the Property Tax Administrator. (E48:61).

35. The statistical studies of the level of value and the quality of assessments are reliable and representative of the level of value and the quality of assessments for the agricultural land and horticultural land class of real property not receiving special valuation.
36. The level of value for the agricultural land and horticultural land class of real property not receiving special valuation as indicated by the median is within the applicable acceptable range set by state law as determined to a reasonable degree of certainty relying upon generally accepted mass appraisal techniques.
37. The quality of assessment practices for the agricultural land and horticultural land class of real property not receiving special valuation is appropriate as shown by the COD.
38. The quality of assessment practices for the agricultural land and horticultural land class of real property not receiving special valuation is appropriate as shown by the PRD.

**Market Area 3 subclass of the agricultural land and horticultural land class of real property not receiving special valuation**

39. The level of value indicated by the median for the Market Area 3 subclass of the agricultural land and horticultural land class of real property not receiving special valuation is 68.39% of actual or fair market value, the COD is 21.58, and the PRD is 104.18 as shown by the Reports and Opinions of the Property Tax Administrator. (E48:62).
40. The statistical studies of the level of value and the quality of assessments are reliable and representative of the level of value and the quality of assessments for the Market Area 3

subclass of the agricultural land and horticultural land class of real property not receiving special valuation.

41. The level of value for the Market Area 3 subclass of the agricultural land and horticultural land class of real property not receiving special valuation is not within the applicable acceptable range set by state law as determined to a reasonable degree of certainty relying upon generally accepted mass appraisal techniques.
42. The quality of the assessment practices for the Market Area 3 subclass of the agricultural land and horticultural land class of real property not receiving special valuation is not appropriate, as shown by the COD.
43. The quality of the assessment practices for the Market Area 3 subclass of the agricultural land and horticultural land class of real property not receiving special valuation is not appropriate, as shown by the PRD.
44. The level of value of the Market Area 3 subclass of the agricultural land and horticultural land class of real property not receiving special valuation in the County fails to satisfy the requirements of Neb. Rev. Stat. §77-5023(2) (Supp. 2007).
45. An increase in the amount of 5.28% must be made in order to bring the level of value indicated by the median for the Market Area 3 subclass of the agricultural land and horticultural land class of real property not receiving special valuation to the midpoint of the applicable acceptable range as determined to a reasonable degree of certainty relying upon generally accepted mass appraisal techniques as required by Neb. Rev. Stat. §77-5023 (Supp. 2007). (E158:5)

46. If an increase in the amount of 5.28% is ordered, the level of value indicated by the median for the Market Area 3 subclass of the agricultural land and horticultural land class of real property not receiving special valuation will be 72% of actual or fair market value, determined to a reasonable degree of certainty relying upon generally accepted mass appraisal techniques the COD will be 15.46, and the PRD will be 101.40. (E158:2).
47. If the level of value is changed as found to be necessary, the level of value indicated by the median for the agricultural land and horticultural land class of real property not receiving special valuation will be 71% of actual or fair market value, determined to a reasonable degree of certainty relying upon generally accepted mass appraisal techniques the COD will be 15.46, and the PRD will be 101.40. (E158:1).

**VI.  
CONCLUSIONS OF LAW**

1. The Commission has jurisdiction over Jefferson County and the subject matter of this order.
2. An adjustment to the level of value of real property in Jefferson County is required by law.

**VII.  
ORDER**

**IT IS THEREFORE ORDERED THAT:**

1. No adjustment by a percentage by the Commission shall be made to level of value for the residential class of real property in the County excepting an adjustment to a subclass, for tax year 2008.
2. The level of value for the Assessor Location: Rural subclass of the residential class of real property in the County shall be adjusted by an increase in the amount of 9.08% so that the

level of value indicated by the median of the subclass will be 96%. The ordered adjustment shall be made to all land and improvements however classified or coded within the Assessor Location: Rural subclass of the residential class of real property and HomeSites Improv Land and Unimp Land and HomeSite Improvements as shown in the County's 2008 abstract of assessment.

3. No adjustment by a percentage by the Commission shall be made to the level of value for the commercial class of real property in the County, or a subclass thereof, for tax year 2008.
4. No adjustment by a percentage by the Commission shall be made to the level of value for the agricultural land and horticultural land class of real property not receiving special valuation in the County, excepting an adjustment to a subclass, for tax year 2008.
5. The level of value for the Market Area 3 subclass of the agricultural land and horticultural land class of real property not receiving special valuation in the County shall be adjusted by an increase in the amount of 5.28% so that the level of value indicated by the median of the subclass will be 72%. The ordered adjustment shall be applied only to agricultural land and horticultural land not receiving special valuation, all uses within Market Area 3, excluding improvements as shown in the County's 2008 abstract of assessment.
6. These Findings and Orders shall be served on the Property Tax Administrator of the State of Nebraska via personal delivery, the Jefferson County Assessor via Certified United States Mail, return receipt requested, the Jefferson County Clerk, the Chairperson of the Jefferson County Board and the Jefferson County Attorney via First Class United States Mail sufficient postage paid, on or before May 15, 2008, as required by Neb. Rev. Stat. §77-5028 (Supp. 2007).

7. On or before June 5, 2008, the Jefferson County Assessor shall recertify the County Abstract of Assessment to the Property Tax Administrator, which Abstract shall reflect that the ordered adjustments have been made as required by Neb. Rev. Stat. §77-5029 (Cu. Supp. 2006).
8. The Property Tax Administrator shall audit the records of the Jefferson County Assessor to determine whether this Order was implemented, as required by Neb. Rev. Stat. §77-5029 (Cum. Supp. 2006).
9. On or before August 1, 2008, the Property Tax Administrator shall certify to the Commission that this Order either was or was not implemented by Jefferson County, as required by Neb. Rev. Stat. §77-5029 (Cum. Supp. 2006).
10. This order is effective the date it is signed and sealed.

**SIGNED AND SEALED** May 15, 2008.

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Nancy J. Salmon, Commissioner

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*Robert W. Hotz*, Commissioner

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*William C. Warnes*, Commissioner

*Seal*

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*Wm. R. Wickersham*, Commissioner